# STATE OF NEW YORK

### STATE TAX COMMISSION

In the Matter of the Petition

of

Jensen Associates

AFFIDAVIT OF MAILING

for Redetermination of a Deficiency or Revision: of a Determination or Refund of Sales & Use Tax under Article(s) 28 & 29 of the Tax Law for the: Period 7/78 - 5/80.

State of New York:

ss.:

County of Albany :

David Parchuck/Janet M. Snay, being duly sworn, deposes and says that he/she is an employee of the State Tax Commission, that he/she is over 18 years of age, and that on the 20th day of November, 1986, he/she served the within notice of Decision by certified mail upon Jensen Associates the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Jensen Associates 144-51 Northern Blvd. Flushing, NY 11354

and by depositing same enclosed in a postpaid properly addressed wrapper in a post office under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the petitioner herein and that the address set forth on said wrapper is the last known address of the petitioner.

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Sworn to before me this 20th day of November, 1986.

Authorized to administer oaths pursuant to Tax Law section 174

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State of New York:

ss.:

County of Albany :

David Parchuck/Janet M. Snay, being duly sworn, deposes and says that he/she is an employee of the State Tax Commission, that he/she is over 18 years of age, and that on the 20th day of November, 1986, he served the within notice of Decision by certified mail upon Mark G. Yates, the representative of the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Mark G. Yates Edwards & Antholis 95 Madison Ave. Morristown, NJ 07960

and by depositing same enclosed in a postpaid properly addressed wrapper in a post office under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the representative of the petitioner herein and that the address set forth on said wrapper is the last known address of the representative of the petitioner.

Sworn to before me this 20th day of November, 1986.

Authorized to administer oaths pursuant to Tax Law section 174

# STATE OF NEW YORK STATE TAX COMMISSION ALBANY, NEW YORK 12227

November 20, 1986

Jensen Associates 144-51 Northern Blvd. Flushing, NY 11354

#### Gentlemen:

Please take notice of the Decision of the State Tax Commission enclosed herewith.

You have now exhausted your right of review at the administrative level. Pursuant to section(s) 1138 of the Tax Law, a proceeding in court to review an adverse decision by the State Tax Commission may be instituted only under Article 78 of the Civil Practice Law and Rules, and must be commenced in the Supreme Court of the State of New York, Albany County, within 4 months from the date of this notice.

Inquiries concerning the computation of tax due or refund allowed in accordance with this decision may be addressed to:

NYS Dept. Taxation and Finance Audit Evaluation Bureau Assessment Review Unit Building #9, State Campus Albany, New York 12227 Phone # (518) 457-2086

Very truly yours,

STATE TAX COMMISSION

cc: Taxing Bureau's Representative

Petitioner's Representative: Mark G. Yates Edwards & Antholis 95 Madison Ave. Morristown, NJ 07960

#### STATE TAX COMMISSION

In the Matter of the Petition

of

JENSEN ASSOCIATES

DECISION

for Revision of a Determination or for Refund of Sales and Use Taxes under Articles 28 and 29 : of the Tax Law for the Period July 1978 through May 1980.

Petitioner, Jensen Associates, 144-51 Northern Boulevard, Flushing, New York 11354, filed a petition for revision of a determination or for refund of sales and use taxes under Articles 28 and 29 of the Tax Law for the period July 1978 through May 1980 (File No. 49328).

A hearing was held before James Hoefer, Hearing Officer, at the offices of the State Tax Commission, Two World Trade Center, New York, New York, on May 1, 1986 at 10:45 A.M., with all briefs to be filed by August 4, 1986. Petitioner appeared by Edwards & Antholis, Esqs. (Mark G. Yates, Esq., of counsel). The Audit Division appeared by John P. Dugan, Esq. (Laura M. Nath, Esq., of counsel).

### ISSUE

Whether the petitioner, Jensen Associates, paid sales tax on the purchase of a capital improvement to real property and is therefore due a refund of said tax.

# FINDINGS OF FACT

1. At all times during the period at issue, petitioner, Jensen Associates, was a New York partnership. The partners were F S B Properties, Inc., a subsidiary of Flushing Savings Bank, and Ronald Kaier. On September 15, 1977,

Jensen Associates acquired two (2) apartment buildings, namely, 6 and 8 East 68th Street. New York, New York.

- 2. On July 17, 1978, Jensen Associates entered into a contract with Macar Contracting Corp. ("Macar"), a New York corporation with offices at 151-45 6th Road, Whitestone, New York, for the remodeling and/or renovation of the buildings. According to the project manual specifications, section 01010, paragraph 1.01, C.2., the contractor was required to pay "legally required sales, consumer and use taxes." The work performed by Macar resulted in a capital improvement to the real property.
- 3. Macar paid sales tax on materials and equipment which it purchased for use in performing the renovation and, on July 22, 1980, it sought reimbursement for this expense by billing Jensen Associates for \$65,730.67 in sales tax which it claims it paid on these items. Petitioner's understanding of this request was more fully explained in an inter-office memorandum, dated August 7, 1980, from William L. Hartnett, Jr., a vice president of F S B Properties, Inc., to James F. McConnell, treasurer of said corporation, as follows:

"Attached you will find a request from Macar Contracting Corp. for reimbursement of sales taxes paid by Macar on material and services provided to the above captioned project.

This is to request that you arrange for a partial reimbursement in the amount of \$50,000. A request for a refund of these taxes from the Tax Department is to be made so that funds provided to Macar for sales tax will be returned to (Jensen Associates)."

On the same day, Jensen Associates issued a check to Macar for \$50,000.00.

4. On August 7, 1981, Macar submitted the following statement to Jensen Associates:

ITEMS	TOTAL BILLED
Original Contract Extras Sales Tax Insurance Claim Totals	\$1,200,000.00 484,798.25 65,730.67 54,000.00 \$1,804,528.92
Bathrooms w/Lath & Plaster	NOT BILLED \$ 20,000.00

5. On September 30, 1981, petitioner submitted to the Audit Division an Application for Credit or Refund of State and Local Sales or Use Tax wherein it requested a refund of \$42,286.24. Petitioner's basis for the refund was explained as follows:

"Jensen Associates acquired two properties 6 & 8 East 68th Street on Sept. 15, 1977. Demolition work started approximately in spring of 1978. Renovation work for above two buildings was started on August 1978 and was substantially completed in March 1980.

\* \* \*

Enclosed please find list of the sales taxes prepaid by our contractor, Macar Contracting Corp. for the above job. List includes names of all subcontractors and vendors with their respective tax amounts. To substantiate our claim we have also included all the invoices, receipts, etc. from respective parties for your reference. We have reimbursed the above monies to Macar Contracting Corp."

This amount was determined by an examination of the actual purchase invoices of Macar and is \$7,713.76 less than the \$50,000.00 reimbursement. Macar's original request for \$65,730.67 was an error (Presumably Macar estimated the amount of sales tax it had paid).

6. In October 1982, based upon a review of the contract and change orders, petitioner realized that Macar was legally responsible for payment of sales tax on the purchase of materials and equipment and that it should not have remitted the \$50,000.00 to Macar. Petitioner requested repayment of the

\$50,000.00 but was refused by Macar. Macar indicated that it was not obligated to pay the sales tax and that it paid the tax on behalf of petitioner.

7. On November 3, 1983, the Audit Division denied petitioner's refund claim, in full, with the following explanation:

"Merely because the contractor furnished you with a breakdown of his costs, including the amount of sales tax paid on materials, does not mean that you were billed for sales tax on a capital improvement. The invoices you included with your claim showed the amount of tax paid by the contractor for his materials, and was not his charging of sales tax on a capital improvement (i.e. materials and labor). You can not therefore, claim a refund on this amount."

8. On January 18, 1984, the petitioner timely filed a petition for a hearing to review the denial of its refund claim. It is the position of the petitioner that the payment of \$42,286.24 represented a payment for sales taxes on the completed construction project which was for a capital improvement to real property.

## CONCLUSIONS OF LAW

- A. That section 1101(b)(4) of the Tax Law, in pertinent part, defines "retail sale" as a sale of tangible personal property to any person for any purpose with certain exceptions not relevant herein. Accordingly, Macar Contracting Corp. was liable for payment of tax on materials and equipment used in renovating 6 and 8 East 68th Street pursuant to its contract with Jensen Associates.
- B. That Jensen Associates paid Macar Contracting Corp. \$50,000.00, of which \$42,286.24 (the amount at issue herein) was a reimbursement of sales tax which Macar Contracting Corp. paid on the purchase of materials and equipment, and did not pay sales tax on the purchase of a capital improvement to real property.

- C. That there is no provision in the Tax Law for the granting of a refund of monies which actually represent the reimbursement of an expense even though said expense was for sales tax.
- D. That the petition of Jensen Associates is denied and the refund denial issued November 3, 1983 is sustained.

DATED: Albany, New York

STATE TAX COMMISSION

NOV 2 0 1986

PRESIDENT

COMMISSIONER

COMMT S NONER

# 319 376 826

RECEIPT FOR CERTIFIED MAIL

NO INSURANCE COVERAGE PROVIDED

NOT FOR INTERNATIONAL MAIL

(See Reverse)

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# 319 376 825

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RECEIPT FOR CERTIFIED MAIL
NO INSURANCE COVERAGE PROVIDED
NOT FOR INTERNATIONAL MAIL (See Reverse)

* U.S.G.P.O. 1985-480-794	Jensen Associates Street and No. 51 Northern Bl		
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