STATE OF NEW YORK STATE TAX COMMISSION ALBANY, NEW YORK 12227

December 29, 1982

Radiac Research Corp.; J. Tekin, E. Foley and A. Green, Individually & as Officers 261 Kent Ave. Brooklyn, NY 11211

Gentlemen:

Please take notice of the Decision of the State Tax Commission enclosed herewith.

You have now exhausted your right of review at the administrative level. Pursuant to section(s) 1138 of the Tax Law, any proceeding in court to review an adverse decision by the State Tax Commission can only be instituted under Article 78 of the Civil Practice Laws and Rules, and must be commenced in the Supreme Court of the State of New York, Albany County, within 4 months from the date of this notice.

Inquiries concerning the computation of tax due or refund allowed in accordance with this decision may be addressed to:

NYS Dept. Taxation and Finance Law Bureau - Litigation Unit Albany, New York 12227 Phone # (518) 457-2070

Very truly yours,

STATE TAX COMMISSION

cc: Petitioner's Representative Leonard J. Lefkort Gilbert & Gilbert 10 E. 40th St. New York, NY 10016 Taxing Bureau's Representative

STATE TAX COMMISSION

In the Matter of the Petition

of

RADIAC RESEARCH CORP., J. TEKIN, E. FOLEY and A. GREEN, Individually and as Officers

DECISION

for Revision of a Determination or for Refund of Sales and Use Taxes under Articles 28 and 29 of the Tax Law for the Period June 1, 1974 through May 31, 1977.

Petitioner, Radiac Research Corp., J. Tekin, E. Foley and A. Green, individually and as officers, 261 Kent Avenue, Brooklyn, New York 11271, filed a petition for revision of a determination or for refund of sales and use taxes under Articles 28 and 29 of the Tax Law for the period June 1, 1974 through May 31, 1977 (File No. 22351).

A formal hearing was held before Julius E. Braun, Hearing Officer, at the offices of the State Tax Commission, Two World Trade Center, New York, New York, on December 12, 1980 at 9:15 A.M. Petitioner appeared by Gilbert & Gilbert, Esqs. (Leonard J. Lefkort, Esq., of counsel). The Audit Division appeared by Ralph J. Vecchio, Esq. (Frank Levitt, Esq., of counsel).

ISSUE

Whether Radiac Research Corp. was subject to sales or use tax on drums and vermiculite used to dispose of radioactive waste where it provided same to customers and removed them for disposal.

FINDINGS OF FACT

1. On September 15, 1977, Radiac Research Corp., ("Radiac") signed a consent extending the period of limitation for assessment of sales and use

taxes under Articles 28 and 29 of the Tax Law for the period June 1, 1974 through May 31, 1977 to June 20, 1978.

- 2. On March 6, 1978, a Notice of Determination and Demand for Payment of Sales and Use Taxes Due was issued against Radiac, J. Tekin, E. Foley and A. Green, individually and as officers, for the period June 1, 1974 through May 31, 1977 in the amount of \$35,237.16, plus penalty and interest of \$15,768.54, for a total of \$51,005.70.
- Radiac is in the business of removing and disposing of radioactive waste material. It is required, by Federal and state laws and regulations, to use steel drums in accordance with United States Department of Transportation specifications, and to have the drums lined with an absorbent material where liquid waste is involved. Petitioner is licensed by the State Department of Labor and the Federal Nuclear Regulatory Commission. Radiac purchases the drums together with the vermiculite. The drums are, in accordance with the requirements of law, marked "CAUTION - RADIOACTIVE MATERIAL - RADIAC RESEARCH CORP.". The drums are supplied to customers who place the radioactive waste materials into the steel drums which are sealed by the customers. the radioactive waste material may not be removed from the drums. Radiac then picks up the steel drums containing radioactive waste material from the customer and ships them by an independent carrier to an approved Nuclear Regulatory Commission burial site outside of New York State. During the audit period 73 percent of Radiac's customers were located outside of New York State, 18 percent in New York City and 9 percent elsewhere in New York State.

Many of Radiac's customers select the company to remove radioactive waste material by means of competitive bidding. The specifications of the proposals

require that Radiac furnish Department of Transportation approved drums as part of the service.

Radiac has customers that are tax-exempt institutions, such as hospitals and universities. In those instances where the customers were not tax-exempt, applicable sales tax was collected on both the service and the drums.

The practice of Radiac was to render one bill for the entire service consisting of providing the drums and removing the filled drums. However, in some cases, the customers requested separate billing for the steel drums and vermiculite, and this was done. In some instances, petitioner acquires a new customer which has drums and vermiculite on hand from a previous supplier, in which case the customer is billed only for the service of removing the drums containing the radioactive waste material; likewise, where a customer to whom drums and vermiculite have been delivered subsequently uses another service to remove the radioactive waste, the customer is billed only for these drums and vermiculite.

- 4. Certain fixed assets purchased by Radiac upon which an unpaid sales tax of \$178.56 is owing was agreed to and stipulated to be paid by Radiac.
- 5. Radiac purchased all its drums in New Jersey. Total purchases amounted to \$392,037.00 on which no New York State sales or use tax was paid.
- 6. Upon audit, the Audit Division's examiner examined the general ledger, cash receipts and disbursements, federal income tax returns, sales tax returns, billing invoices and purchase invoices. An expense test was taken of the supply account for the month of May 1977. The test disclosed that \$2,919.47 of the total purchases of \$3,947.66 were made without paying sales tax resulting in a margin of error of 73.95 percent. This margin was then applied to the entire period in issue and \$48,119.00 was disallowed.

- 7. Radiac maintained adequate books and records from which the actual amount of the tax liability could be determined.
 - 8. Radiac acted in good faith and cooperated with the examiners.

CONCLUSIONS OF LAW

- A. That Radiac is in the business of providing a service in removing and disposing of radioactive material, and providing to customers certain types of containers in order to perform said service. Therefore, the purchase of drums by Radiac is subject to the imposition of compensating use tax within the meaning and intent of section 1110 of the Tax Law. Total purchases amounted to \$392,037.00. Purchases involving \$13,936.00 are taxable at 7 percent and purchases involving \$378,101.00 are taxable at 8 percent for a total tax of \$31,223.00.
- B. That use of a one-month test period to determine other sales or use tax liability over a period of three years, when Radiac's purchase invoices for the entire period under review were available for examination, was improper. "(R)esort to this method of computing tax liability must be founded upon an insufficiency of recordkeeping which makes it virtually impossible to verify taxable sales receipts and conduct a complete audit." Chartair, Inc. v. State Tax Commission, 66 A.D.2d 44, 46 (3rd Dept. 1978). Consequently, only that portion (May 1977) of the assessment based on an actual audit of Radiac's invoices can be sustained. Disallowed taxable items for the month of May 1977 was \$2,919.47 which at the 8 percent tax rate amounts to \$233.52 due, and that portion based on the one-month test (which used the margin of error percentage for the remainder of the period) is cancelled. Therefore the tax due is for the month of May 1977, only.

- C. That section 1145(a) of the Tax Law provides that if the delay in filing or paying over any tax found to be due is found to be excusable by the Tax Commission, it may remit any or all penalties, and interest in excess of the statutory minimum. Accordingly, the delay is found to be excusable and all penalties and interest in excess of the statutory minimum are hereby cancelled.
- D. That the petition of Radiac Research Corp., J. Tekin, E. Foley and A. Green, individually and as officers, is granted to the extent indicated in Conclusions of Law "B" and "C"; that the Notice of Determination and Demand for Payment of Sales and Use Taxes Due issued March 6, 1978 is to be modified accordingly; and that except as so modified, the notice is sustained.

DATED: Albany, New York

DEC 29 1982

STATE TAX COMMISSION

ACTING PRESIDENT

CONCIDENTAL

P 230 844 373 RECEIPT FOR CERTIFIED MAIL

NO INSURANCE COVERAGE PROVIDED— NOT FOR INTERNATIONAL MAIL (See Reverse)

PO	STA	GE	a yorkh.y	10016
	CE	RTII		
CONSULT POSTMASTER FOR FEES		SF	PECIAL DELIVERY	
	/ICES	RE	STRICTED DELIVERY	
		VICE	SHOW TO WHOM AND DATE DELIVERED	¢
POSTMA	OPTIONAL SERVICES	RETURN RECEIPT SERVICE	SHOW TO WHOM, DATE. AND ADDRESS OF DELIVERY	¢
ONSULT	OPT OPT OPT	IRN REC	SHOW TO WHOM AND DATE DELIVERED WITH RESTRICTED DELIVERY	¢
8		RETU	SHOW TO WHOM. DATE AND ADDRESS OF DELIVERY WITH RESTRICTED DELIVERY	¢
тот	AL F	\$		
POS	TM/	AK	OR DATE	

P 230 844 372 RECEIPT FOR CERTIFIED MAIL

> NO INSURANCE COVERAGE PROVIDED— NOT FOR INTERNATIONAL MAIL (See Reverse)

STREET AND NO. BO STATE AND ZIP CODE BO STATE AND ZIP CODE POSTAGE CERTIFIED FEE SPECIAL DELIVERY RESTRICTED DELIVERY RESTRICTED DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM DATE AND	SE	NT T	Ŏ P	Caiac Kese	ark Cor					
POSTATE AND ZIP CODE POSTAGE CERTIFIED FEE SPECIAL DELIVERY RESTRICTED DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE OF DELIVERY SHOW TO WHOM AND DATE OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM DATE AND ADDRESS OF DELIVERY TOTAL POSTAGE AND FEES STATE AND ZIP CODE SPECIAL DELIVERY GOVERNMENT SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY TOTAL POSTAGE AND FEES STATE AND ZIP CODE SPECIAL DELIVERY GOVERNMENT SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY	7			in E Foley +	AGROOM					
POSTAGE CERTIFIED FEE SPECIAL DELIVERY RESTRICTED DELIVERY SHOW TO WHOM AND DATE DELIVERY AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM DATE AND ADDRESS OF DELIVERY SHOW TO WHOM DATE AND ADDRESS OF DELIVERY TOTAL POSTAGE AND FEES S										
CERTIFIED FEE SPECIAL DELIVERY RESTRICTED DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE OELIVERY SHOW TO WHOM DATE AND ADDRESS OF DELIVERY SHOW TO WHOM DATE AND ADDRESS OF DELIVERY TOTAL POSTAGE AND FEES S CERTIFIED FEE GENERAL STRICTED SELIVERY GENERAL STRICTED DELIVERY TOTAL POSTAGE AND FEES S	2	STATE AND ZIP CODE								
CERTIFIED FEE SPECIAL DELIVERY RESTRICTED DELIVERY RESTRICTED DELIVERY SHOW TO WHOM AND DATE. AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE. AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE. AND ADDRESS OF DELIVERY SHOW TO WHOM DATE AND ADDRESS OF DELIVERY TOTAL POSTAGE AND FEES SPECIAL DELIVERY SHOW TO WHOM DATE. GOVERNMENT TOTAL POSTAGE AND FEES SPECIAL DELIVERY GOVERNMENT G										
SPECIAL DELIVERY RESTRICTED DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM AND DATE. AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE AND ADDRESS OF DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM AND DATE DELIVERY SHOW TO WHOM. DATE AND ADDRESS OF DELIVERY TOTAL POSTAGE AND FEES S		T		c						
ADDRESS OF DELIVERY WITH RESTRICTED DELIVERY TOTAL POSTAGE AND FEES \$	္သ	<u> </u>	,		ļ					
ADDRESS OF DELIVERY WITH RESTRICTED DELIVERY TOTAL POSTAGE AND FEES \$	Ħ	OPTIONAL SERVICES			<u> </u>					
ADDRESS OF DELIVERY WITH RESTRICTED DELIVERY TOTAL POSTAGE AND FEES \$	STER FO		VICE		¢					
ADDRESS OF DELIVERY WITH RESTRICTED DELIVERY TOTAL POSTAGE AND FEES \$	POSTMA!		RECEIPT	AND ADDRESS OF	¢					
ADDRESS OF DELIVERY WITH RESTRICTED DELIVERY TOTAL POSTAGE AND FEES \$	NSOLT			DELIVERED WITH RESTRICTED	¢					
	8		RETU	ADDRESS OF DELIVERY WITH	¢					
POSTMARK OR DATE	то	TAL	POS	s						
	POSTMARK OR DATE									

STATE OF NEW YORK

STATE TAX COMMISSION

In the Matter of the Petition of

Radiac Research Corp.

J. Tekin, E. Foley and A. Green
Individually & as Officers

AFFIDAVIT OF MAILING

for Redetermination of a Deficiency or a Revision : of a Determination or a Refund of Sales & Use Tax under Article 28 & 29 of the Tax Law for the : Period 6/1/74 - 5/31/77.

State of New York County of Albany

Jay Vredenburg, being duly sworn, deposes and says that he is an employee of the Department of Taxation and Finance, over 18 years of age, and that on the 29th day of December, 1982, he served the within notice of Decision by certified mail upon Leonard J. Lefkort the representative of the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Leonard J. Lefkort Gilbert & Gilbert 10 E. 40th St. New York, NY 10016

and by depositing same enclosed in a postpaid properly addressed wrapper in a (post office or official depository) under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the representative of the petitioner herein and that the address set forth on said wrapper is the last known address of the representative of the petitioner.

Sworn to before me this 29th day of December, 1982.

AUTHORIZED TO ADMINISTER OATHS FURSUANT TO TAX LAW

SECTION 174

STATE OF NEW YORK

STATE TAX COMMISSION

In the Matter of the Petition of

Radiac Research Corp.

J. Tekin, E. Foley and A. Green,
Individually & as Officers

AFFIDAVIT OF MAILING

for Redetermination of a Deficiency or a Revision : of a Determination or a Refund of Sales & Use Tax under Article 28 & 29 of the Tax Law for the : Period 6/1/74 - 5/31/77.

State of New York County of Albany

Jay Vredenburg, being duly sworn, deposes and says that he is an employee of the Department of Taxation and Finance, over 18 years of age, and that on the 29th day of December, 1982, he served the within notice of Decision by certified mail upon Radiac Research Corp.; J. Tekin, E. Foley, and A. Green, Individually & as Officers, the petitioners in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Radiac Research Corp. J. Tekin, E. Foley and A. Green Individually & as Officers 261 Kent Ave. Brooklyn, NY 11211

and by depositing same enclosed in a postpaid properly addressed wrapper in a (post office or official depository) under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the petitioner herein and that the address set forth on said wrapper is the last known address of the petitioner.

Sworn to before me this 29th day of December, 1982.

AUTHORIZED TO ADMINISTER OATHS FURSUANT TO TAX LAW SECTION 174