STATE TAX COMMISSION

In the Matter of the Petition

of

Fred Dreyspring

AFFIDAVIT OF MAILING

for Redetermination of a Deficiency or for : Refund of New York State Personal Income Tax under Article 22 of the Tax Law and New York : City Nonresident Earnings Tax under Chapter 46, Title U of the Administrative Code of the City : of New York for the Years 1978 and 1979.

State of New York:

ss.:

County of Albany :

David Parchuck/Janet M. Snay, being duly sworn, deposes and says that he/she is an employee of the State Tax Commission, that he/she is over 18 years of age, and that on the 6th day of April, 1987, he/she served the within notice of decision by certified mail upon Fred Dreyspring the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Fred Dreyspring 53-A Heritage Hills Somers, NY 10589

and by depositing same enclosed in a postpaid properly addressed wrapper in a post office under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the petitioner herein and that the address set forth on said wrapper is the last known address of the petitioner.

Sworn to before me this 6th day of April, 1987.

Authorized to administer oaths pursuant to Tax Law section 174

STATE TAX COMMISSION

In the Matter of the Petition

of

Fred Dreyspring

AFFIDAVIT OF MAILING

for Redetermination of a Deficiency or for Refund of New York State Personal Income Tax under Article 22 of the Tax Law and New York City Nonresident Earnings Tax under Chapter 46, Title U of the Administrative Code of the City of New York for the Years 1978 and 1979.

State of New York:

ss.:

County of Albany :

David Parchuck/Janet M. Snay, being duly sworn, deposes and says that he/she is an employee of the State Tax Commission, that he/she is over 18 years of age, and that on the 6th day of April, 1987, he served the within notice of decision by certified mail upon Louis F. Brush, the representative of the petitioner in the within proceeding, by enclosing a true copy thereof in a securely sealed postpaid wrapper addressed as follows:

Louis F. Brush 101 Front Street Mineola, NY 11501

and by depositing same enclosed in a postpaid properly addressed wrapper in a post office under the exclusive care and custody of the United States Postal Service within the State of New York.

That deponent further says that the said addressee is the representative of the petitioner herein and that the address set forth on said wrapper is the last known address of the representative of the petitioner.

Sworn to before me this 6th day of April, 1987.

Authorized to administer oaths pursuant to Tax Law section 174

STATE OF NEW YORK STATE TAX COMMISSION ALBANY, NEW YORK 12227

April 6, 1987

Fred Dreyspring 53-A Heritage Hills Somers, NY 10589

Dear Mr. Dreyspring:

Please take notice of the decision of the State Tax Commission enclosed herewith.

You have now exhausted your right of review at the administrative level. Pursuant to section(s) 690 and 1312 of the Tax Law, a proceeding in court to review an adverse decision by the State Tax Commission may be instituted only under Article 78 of the Civil Practice Law and Rules, and must be commenced in the Supreme Court of the State of New York, Albany County, within 4 months from the date of this notice.

Inquiries concerning the computation of tax due or refund allowed in accordance with this decision may be addressed to:

NYS Dept. Taxation and Finance Audit Evaluation Bureau Assessment Review Unit Building #9, State Campus Albany, New York 12227 Phone # (518) 457-2086

Very truly yours,

STATE TAX COMMISSION

cc: Taxing Bureau's Representative

Petitioner's Representative: Louis F. Brush 101 Front Street Mineola, NY 11501

STATE TAX COMMISSION

In the Matter of the Petitions

of

FRED DREYSPRING

DECISION

for Redetermination of a Deficiency or for Refund of New York State Personal Income Tax under Article 22 of the Tax Law and New York City Nonresident Earnings Tax under Chapter 46, Title U of the Administrative Code of the City of New York for the Years 1978 and 1979.

Petitioner, Fred Dreyspring, 53-A Heritage Hills, Somers, New York 10589, filed a petition for redetermination of a deficiency or for refund of New York State personal income tax under Article 22 of the Tax Law and New York City nonresident earnings tax under Chapter 46, Title U of the Administrative Code of the City of New York for the years 1978 and 1979 (File Nos. 37542 and 42987).

On October 23, 1985, petitioner waived his right to a hearing and requested the State Tax Commission to render a decision based on the entire record contained in his file, with all briefs to be submitted by October 8, 1986. After due consideration, the State Tax Commission hereby renders the following decision.

ISSUES

- I. Whether the notices of deficiency were issued without any basis and for the sole purpose of extending the period of limitation on assessment.
- II. Whether petitioner has substantiated that he was engaged in a trade or business during the years at issue.
- III. Whether petitioner has substantiated the character and amount of business expenses claimed as deductions from gross income for the years at issue.

FINDINGS OF FACT

1. For the year 1978, petitioner, Fred Dreyspring, together with his wife, JoAnn Dreyspring, filed a New York State Income Tax Resident Return, with New York City nonresident earnings tax, wherein they elected a filing status of "Married filing separately on one Return". On his portion of said return, petitioner reported business income of \$23,914.00. The following table details the manner in which petitioner computed his business income on his Federal Schedule C attached to the return:

FRED DREYSPRING

Income

Sales consultant \$42,698.00

Expenses

Travel Dry cleaning Valet Luggage Travel aids Car rental Dues and subscriptions Books, research and reference Telephone N.Y.S. Council of Pharm. Meetings Hospitality Sports with clients Meetings and interviews Writing supplies for phamplets Secretarial Newspapers, magazines, etc. Postage Dictating supplies Professional development Training of sales help	718.00 98.00 151.00 174.00 43.00 270.00 151.00 412.00 278.00 286.00 1,827.00 772.00 803.00 49.00 0,200.00 309.00 35.00 257.00 692.00 984.00
Accounting	275.00

Total Expenses <u>18,784.00</u>

<u>Net Income</u> \$23,914.00

- 2. Attached to petitioner's return were wage and tax statements issued to Mr. Dreyspring by Ayerst Labs Div. of American Home Products Corp. reporting wages, tips, other compensation of \$42,698.38. The statements were stamped with an arrow pointing to figures totalling \$42,698.38 with the legend "Included in Schedule C". The \$10,200.00 secretarial expense claimed by Mr. Dreyspring was paid to his wife. Mrs. Dreyspring reported this amount in "other income" on her return. The 1978 return listed petitioner's occupation as "sales consultant" and reported \$26,158.00 in total income, consisting of \$1,828.00 in interest, \$176.00 in dividends, \$23,914.00 in business income and \$240.00 from the sale or exchange of capital assets.
- 3. On March 26, 1982, the Audit Division issued a Statement of Audit Changes to petitioner and his spouse for the year 1978 which contained the following explanation:

"We have reviewed your 1978 personal income tax return and find the following:

The expenses claimed on Federal Schedule C are not ordinary or necessary in the production of income as an employee; therefore, all Schedule C expenses are disallowed.

You are not considered subject to unincorporated business income. A credit for maximum tax credit is applicable and is included in the following recomputation.

Wages reported on Wage and	Tay Statem	ante	Husband \$42,698.38	<u>Wife</u> \$ −0−
wages reported on wage and	Tax Deaceme	enco	ψ+2,000.50	Ψ Ο
	Husband	Wife		
Interest	\$1,828.00	\$473.00		
Dividend	176.00	176.00		
Capital asset	240.00	240.00	22,244.00	889.00
Total income			\$44,942.38	\$889.00
Less: Itemized deduction			9,808.00	-0-
Balance			\$35,134.38	\$ 889.00
Less: Exemptions			1,300.00	650.00
Corrected Taxable Income			\$33,834.38	\$239.00"

- 4. Based on the aforementioned Statement of Audit Changes, the Audit Division, on April 14, 1982, issued a Notice of Deficiency to petitioner for 1978 asserting additional New York State personal income tax and New York City nonresident earnings tax due of \$1,813.03, plus interest of \$523.01, for a total allegedly due of \$2,336.04. The amount allegedly due included a credit due to Mrs. Dreyspring for 1978 of \$475.95 (\$2,288.98 475.95 = \$1,813.03).
- 5. For the year 1979, petitioner, Fred Dreyspring, together with his wife, JoAnn Dreyspring, timely filed a New York State Income Tax Resident Return, with New York City nonresident earnings tax, wherein they elected a filing status of "Married filing separately on one return". On his portion of said return, petitioner reported business income of \$24,983.00. The following table details the manner in which petitioner computed his business income on his Federal Schedule C:

FRED DREYSPRING

Income

Sales consultant

\$45,648.00

Expenses

Travel	\$	903.00
Dry cleaning		298.00
Valet		204.00
Luggage		139.00
Travel aids		45.00
Car rental		350.00
Dues and subscriptions		259.00
Books, research and reference		563.00
Telephone		300.00
N.Y.S. Council of Pharm. Meetings		125.00
Hospitality		2,621.00
Sports with clients		583.00
Meetings and interviews		983.00
Writing supplies for phamplets		141.00
Secretarial	1	0,200.00
Newspapers, magazines, etc.		398.00
Postage		153.00
Dictating supplies		630.00
Professional development		478.00

Training of sales help Accounting

1,017.00 275.00

Total Expenses

20,665.00

Net Income

\$24,983.00

- 6. Attached to petitioner's return were wage and tax statements issued to Mr. Dreyspring by Ayerst Labs Div. of American Home Products Corp. reporting wages, tips, other compensation of \$45,647.88. The statements were stamped with an arrow pointing to the figures totalling \$45,647.88 with the legend "Included in Schedule C". The \$10,200.00 secretarial expense claimed by Mr. Dreyspring was paid to his wife. Mrs. Dreyspring reported this amount as "other income" on her return. The 1979 return listed petitioner's occupation as "sales consultant" and reported \$28,162.00 in total income consisting of \$788.00 in interest, \$218.00 in dividends, \$24,983.00 in business income and \$2,173.00 in capital gains.
- 7. On February 7, 1983, the Audit Division issued a Statement of Audit Changes to petitioner and his spouse for the year 1979 which contained the following explanation:

"As a salaried employee, you are not a business entity and therefore are not entitled to claim Schedule C deductions as these expenses are not ordinary and necessary for the production of income as an employee.

	Husband	Wife
Total income corrected	\$48,826.88	\$3,182.00
Add: Capital Gain Modification	11.00	11.00
Total New York income corrected	\$ <mark>48,837.88</mark>	\$3,182.00
Less: Itemized deductions	9,758.00	
Balance	\$39,079.88	
Less: Exemptions	700.00	700.00
New York Taxable Income	\$38,379.88	\$2,493.00"

8. Based on the aforementioned Statement of Audit Changes, the Audit Division, on April 8, 1983, issued a Notice of Deficiency to petitioner for

1979 asserting additional New York State personal income tax and New York City nonresident earnings tax due of \$2,316.30, plus interest of \$769.93, for a total allegedly due of \$3,086.23. The amount allegedly due included a credit due to Mrs. Dreyspring for 1979 of \$590.65 (\$2,906.95 - \$590.65 = \$2,316.30).

- 9. Petitioner's tax return was selected for examination along with those of approximately 100 other individuals on the basis that the returns had been prepared by a particular accountant. An investigation had disclosed that said accountant had consistently prepared returns on which an individual with wage or salary income shown on wage and tax statements had reported said income as business receipts on Federal Schedule C. Department of Taxation and Finance auditors were directed to review the returns and to disallow claimed business expense deductions if the taxpayer appeared to be an employee receiving wage or salary income reported on wage and tax statements. Petitioner's claimed Schedule C deductions were disallowed on that basis.
- 10. Petitioner submitted documentary evidence in the form of sales invoices, cancelled checks and worksheets in substantiation of a portion of the business expenses claimed on his Federal Schedule C. However, the evidence submitted did not relate to a characterization of the expenses as business rather than personal.

11. Petitioner contends:

- (a) that the notices of deficiency were issued on an arbitrary and capricious basis just prior to the expiration of the period of limitations on assessment, thus depriving petitioner of the opportunity to present substantiation for the claimed deductions;
- (b) that petitioner is one of a large group of taxpayers who were selected for special scrutiny because their returns had been prepared by the same tax preparer; and
- (c) that where petitioner does not have cancelled checks or other receipts for certain expenses, the Department of Taxation and Finance should allow petitioner a reasonable estimate of such expenses.

CONCLUSIONS OF LAW

- A. That the notices of deficiency were properly issued and were not arbitrary and capricious. The returns were patently erroneous and the Audit Division was justified in disallowing the business expenses claimed by petitioner on his Federal Schedule C's. The notices of deficiency were preceded by statements of audit changes and petitioner had an opportunity to file amended returns claiming employee business expenses as adjustments to income on Federal Form 2106, or as itemized miscellaneous deductions, but did not do so.
- B. That the fact that petitioner's returns were selected for examination because of certain practices of his accountant is irrelevant. Petitioner's liability depends solely on the facts adduced herein.
- C. That petitioner has failed to sustain his burden of proof (Tax Law § 685[e]; Administrative Code § T46-189.0[e]) to show (i) that he was engaged in a trade or business other than as an employee (Internal Revenue Code § 62[1]); (ii) that the expenses in question were trade or business deductions of employees deductible pursuant to Internal Revenue Code § 62(2); and (iii) that the expenses in question were ordinary and necessary business expenses deductible under Internal Revenue Code § 162(a).
- D. That the petitions of Fred Dreyspring are denied and the notices of deficiency dated April 14, 1982 and April 3, 1983 are sustained in full, together with such additional interest as may be lawfully due and owing.

 DATED: Albany, New York

 STATE TAX COMMISSION

APR 06 1987

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PRESIDENT

COMMISSIONER

COMMISSIONER

W. A. Harriman Campus ALBANY, N.Y. 12227 State Tax Commission STATE OF NEW YORK TAX APPEALS BUREAU TA-26 (7/85) 153MGNECK PS Form 3849-A Cat. 1980 2ND NOTICE Fred Dreyspring 53-A Heritage Hills Somers, NY 10389 Fold at line over top of envelope to the right P 319 377 105 of the return address

STATE OF NEW YORK STATE TAX COMMISSION ALBANY, NEW YORK 12227

April 6, 1987

Fred Dreyspring 53-A Heritage Hills Somers, NY 10589

Dear Mr. Dreyspring:

Please take notice of the decision of the State Tax Commission enclosed herewith.

You have now exhausted your right of review at the administrative level. Pursuant to section(s) 690 and 1312 of the Tax Law, a proceeding in court to review an adverse decision by the State Tax Commission may be instituted only under Article 78 of the Civil Practice Law and Rules, and must be commenced in the Supreme Court of the State of New York, Albany County, within 4 months from the date of this notice.

Inquiries concerning the computation of tax due or refund allowed in accordance with this decision may be addressed to:

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Very truly yours,

STATE TAX COMMISSION

cc: Taxing Bureau's Representative

Petitioner's Representative: Louis F. Brush 101 Front Street Mineola, NY 11501

STATE TAX COMMISSION

In the Matter of the Petitions

of

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DECISION

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ISSUES

- I. Whether the notices of deficiency were issued without any basis and for the sole purpose of extending the period of limitation on assessment.
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FINDINGS OF FACT

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Total Expenses 18,784.00

Net Income \$23,914.00

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Training of sales help Accounting

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CONCLUSIONS OF LAW

- A. That the notices of deficiency were properly issued and were not arbitrary and capricious. The returns were patently erroneous and the Audit Division was justified in disallowing the business expenses claimed by petitioner on his Federal Schedule C's. The notices of deficiency were preceded by statements of audit changes and petitioner had an opportunity to file amended returns claiming employee business expenses as adjustments to income on Federal Form 2106, or as itemized miscellaneous deductions, but did not do so.
- B. That the fact that petitioner's returns were selected for examination because of certain practices of his accountant is irrelevant. Petitioner's liability depends solely on the facts adduced herein.
- C. That petitioner has failed to sustain his burden of proof (Tax Law § 685[e]; Administrative Code § T46-189.0[e]) to show (i) that he was engaged in a trade or business other than as an employee (Internal Revenue Code § 62[1]); (ii) that the expenses in question were trade or business deductions of employees deductible pursuant to Internal Revenue Code § 62(2); and (iii) that the expenses in question were ordinary and necessary business expenses deductible under Internal Revenue Code § 162(a).
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DATED: Albany, New York

STATE TAX COMMISSION

APR 06 1987

PRESIDENT

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