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BUREAU OF LAW

MEMORANDUM

Moteman, Jutiese C.

TO:

State Tax Commission

FROM:

Ryelyn King, Hearing Officer

SUBJECT:

YUTLEVE C. HOTELAN

Potition for a Redetermination of a Deficiency or for a Refund of Personal Income Taxes W Article 22 of the Tax Law for the Year 1963

A hearing on the above matter was held before me as 80 Centre Street, New York, New York, on November 2, 1967, at which hearing temperer appeared in person and testified.

The issue involved is whether the temperer was a resident of the State of New York for income tax purposes during the year 1963 in accordance with section 605(a)1 of the Tax Law. Determinative of the issue is whether or not the taxpayer effected a change of domicile during the year in issue.

The temperer filed a New York State resident income tem return for the period Jameary 1, 1963 to March 29, 1963. Tamperer claims that she changed her demicile from the State of New York to Madrid, Spain, when tampayer left New York State and moved to Medrid on March 29, 1963.

The merital status of tempeyer during the tem year in question was "divorced". Tempeyer testified that her income from question was "divorced". Taxpayer testified that her income from all sources in 1963 consisted of "income from a trust fund in the amount of \$500 a month and alimony in the amount of \$650 a month, making a total of \$1,150 a month." Taxpayer's New York State resident income tax return for the period 1/1/63 to 1/29/63, State Tax Commission Exhibit "A", indicates that the total income of the taxpayer from trust dividends was almost \$1,000 per month in addition to her alimony in the amount of \$650 per month.

Prior to April 29, 1963, when tempayer left New Yest. for Medrid, Spain, tempayer had lived all of her life as a resident of the State of New York

When tempayer left the United States on April 89, 1963, ahe used back tem obligations to the State of New York and to the United States Soverment. The brief of the tempayer's them attorneys, Decker, hose a Stane, filed with the New York State Income Tex Dureau November 24, 1964, stated that tempayer used the United State Soverment back taxes for the years 1960, 1961 and 1962

in the total amount of \$7,098.20 and that she oved the State of New York back taxes for the years 1961 and 1962 in the amount of \$1,141.76 and that, in addition thereto, an estimated income tax payment of \$1,150 was to become due April 15, 1963.

Faxpayer testified at the hearing that she left
New York "to avoid heavy and excessive taxation, to go to Spain
which would presumably allow me to live reasonably while I paid
off these taxes without living in abject poverty to so it".
Taxpayer further testified at the hearing that she did not have
the intention of returning to New York when her financial affairs
were put in order, that she preferred to remain out of the country.
(Emphasis supplied)

Taxpayer arrived in Madrid on April 29, 1963 with one large bag of clothing. Taxpayer put her furniture in storage at the Manhattan Morgan Storage Company. Taxpayer stayed at the Sotal Fenix in Madrid. Taxpayer testified at the hearing that while living in Madrid she had the intention to make Madrid her permanent home and to live abroad permanently. Taxpayer had no relatives living in or near Madrid. Taxpayer had many close friends but did not contact any of them nor did taxpayer frequently entertain nor was she frequently entertained while living at the Motel Fenix. Taxpayer stayed in Madrid slightly less than two months. In June of 1963, taxpayer left Madrid for Rome, Italy, where she stayed for two days on business. Taxpayer then proceeded to Switzerland.

Taxpayer remained in Switzerland for approximately nine months from June, 1963 until February, 1964. Taxpayer stayed first at the Motel Richmond in Seneva for four days then went to the Motel President. Taxpayer remained at Motel President until Setober, 1963, when she left owing them approximately \$1,250. Taxpayer then moved into the Motel De L'Anere where she remained until February, 1964, which taxpayer described as "impossible" but substantially less expensive than the Motel President.

In Pebruary, 1964, temporer flow to New York City for the stated sole reason of clearing up her tem matters. Temporer stayed in New York four or five days. On Pebruary 10, 1964, temporer flow back to Madrid where she remained for a period of slightly less than three months until May 2, 1964. While in Madrid, she stayed at the Pension Sarralde for approximately five days. Temporer than moved to the Motel Grand Velasquell until the end of April, 1964.

On May 2, 1964, tempayer returned to New York City, leaving on May 5, 1964 for Atlantic City, New Jersey where she remained for three months. On August 5, 1964, tempayer returned to New York City and went to live first at the Bruckman Tower Hotel and then at the Dover Hotel. She remained at the Dover Hotel for approximately nine months, occupying a 2 1/2 room furnished apartment at a monthly rental of \$350, until May 18, 1965 when she went to Barcelona, Spain.

During the period March 29, 1953 to May, 1954, when taxpayer was outside the United States, her financial affairs were at
all times managed from New York by her accountants, more particularly,
Mr. David Veinless of the firm of Kats, Suckemen & Co. Buring this
same period while taxpayer was outside the United States, taxpayer's
United States and New York State back income taxes were paid in full.
During the period taxpayer was outside the United States, April 29,
1963 to May 2, 1964, taxpayer maintained a commercial banking account in New York. During this same period, April 29, 1963 and May
2, 1964, taxpayer maintained her New York driver's license. When
taxpayer let it lapse, taxpayer did so because her accountant had
forwarded to her a renewal eard for a chauffeur's license.

I sm of the spinion that the tempeyer in the tem year in question had no fixed and definite intention to abandon her eld demicile in the State of New York. I am further of the opinion that the tempeyer failed to effect the acquisition of a new demicile; that the tempeyer in the tem year in question was in itinere and had no fixed and certain purpose to establish a permanent home in any perticular place outside the United States which would constitute a new demicile; that consequently no change of demicile was actually effected.

Article 508 of Personal Income Tax Regulations pertaining to Article 16 provides, in part, that:

"The domicile is not changed by removal for a definite period or for particular purposes nor by abanderment of the old domicile until the acquisition of a new one is effected. To constitute a change, there must be intent to change, actual removal, and a new abode."

Although these regulations pertain to Article 16, the statements therein are also applicable to Article 22 (N.Y.C. R.R. 20, Section 259.2).

The statements of intention made by the tempayer at the hearing are contradicted by her conduct and the circumstances surrounding her trip to Madrid, which, in my opinion, indicate an intention merely to remain out of the country for transitory and particular purposes rather than to abandon her old demicile and establish a permanent home outside the United States which would constitute a new demicile. Andrew v. Graves, (1942) 263 App. Div. 188; aff'd 288 N.Y. 660.

Since the tempsyer continued to remain a domiciliary of the State of New York and spent more than thirty days within the State, she should be doesed to have been a resident for income tax purposes for the entire year 1963 in accordance with the intent and meaning of section 605 (a)(1) of the Tax Law.

For the reasons stated above, I recommend that the determination of the Tex Commission in the above matter be substantially in the form submitted herewith.

Tueley Kwes

March 25th, 1968 EK:dob

4-8-68

STATE OF HEAT TORK STATE TAX COLOUSALOR

III THE WITTER OF THE PROPERTY.

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TOTZEVE C. HORMAN

PAR A REPUBLIC OF PERSONAL REPUBLIC OF SAME WAX LAW :

Tablete C. Heteron having filed a politica for a 70determination of a deficiency or for a refund of paramet. Anoma
tense under Article 22 of the Tax Law for the year 1963, and a
hearing having been held at the office of the State Tax Countrsion, So Cantro Street, How York, H. Y., on Herenber 4, 1967
before Preign King, Hearing Officer of the Department of Taxation
and Pinance, at which hearing temporar appeared in particular
testified, and the matter having been duly countred and considered,

The State Tax Countagion hereby finds:

- (1) That tempoper \$13.00 a Nov York State Resident

 Shooms Tax return for the period Jamesy 1, 1863 to March 29,

 1963 reporting total income for the first three woulds from allmany and trust dividends of \$4,960,00, which represented onequarter of the total income secured by her from those sections
 for the enlander year 1963; that it is elabora that tempoper left
 the State of Nov York on March 29, 1963 and established her doubtile
 in Nodrid, Spain.
- (2) That on August 12, 1964 the Department of Tamblish and Pinance issued a Statement of Audit Changes against the

the year 1963 in the sum of \$19,680 and imposed additional personal income terms in the sum of \$89,48 and, secondingly, issued a Notice of Deficiency in the sum of \$933.01, including interest.

- (3) That become had lived all of her life as a resident of the State of New York until April 29, 1963 when she toothfled she left New York for Medrid, Seels.
- (4) That temperer arrived in Metrid, Spain, on April 19, 1963 with one large but of elething and went to live at the Notel Penix in Medric: that temperer's furniture was placed by har in storage in the Hariteston Margan Storage Company that terperur had no relatives living in or near Hadridg that temperar had many close friends living in or near Madrid but did not contook any of those that taxpayer remained in Madrid for alightly loss than two neuther that temporer in June of 1963 left middle for home, Italy, where she remained for two days on business: that temperar then proceeded to Suitzerland where the remissed for opposizately nine months from June of 1963 until Johnson, 1964, storing at three different hotels in deceres that in Petersary, 1961, tampeyor flas book to New York City for the stated sole reason of electing up her tex methors; that temperer steped in New York four or five days; that on Pelsonary 10, 1964 temperary returned to Madrid where the remained for a yeried of slightly loss than three months until they 8, 1964, living in several hotels during this period; that on May 2, 1964 tempeyer returned to Nor York City; that tempeyer left her York City on her 5, 1964 few Atlantic city, N. J. where she remained for three months; that on August 5, 1964, temperor returned to New York City where the stayed for appreximately nine manine until New 15, 1965, ecoupying

- a 2 1/2-room furnished sportment at a monthly routel of \$350; that on May 12, 1965 temperor left Nor York and west to Inresience, Spain.
- (5) That when tempeyor left the United States on April 19, 1963, she could back text obligations to the State of Her York and to the United States deverments that during the period April 19, 1963 to Hey 2, 1964, when tempeyor was extende the United States, her financial affairs were at all times usuaged from Her York by her accountants; that during this same period tempeyor's United States and Her York State back income terms were paid in Italy that during this same period tempeyor unintained a commercial testing account in Her York and maintained her Her York driver's license, letting it is an account her accountant had forwarded to her a removal earl for a characteries items.
- (6) That while temperar testified that the intended to make Mairid, Spain, her personent home in 1963 and to live abroad personently, she remained in Mairid for loss than the months in 1963 and travelled to other countries in Europe; that the conduct of the temperar and the abroamtuness surrounding her total to Mairid, Spain, evince an intention to remain subside of the United States for transitory purposes rather than to establish a fixed and personent home in any particular place.
- (7) That temperor had no fixed and definite intention to shandon her for York contails in 1963, and never actually established a ner demicise entails the United States in 1963; that temperor in 1963 accordingly never actually effected a change of demicise.
- (8) That during the year 1963 the temperer remained a demicilizary of the State of New York and spent more than thirty days therein.

hand upon the foregoing findings and all of the oridance pre-

The State Tex Counterion hereby ENCINES:

- (A) That the temperor was a resident of the State of Nor York during the entire temple year 1963, for known tem purposes, within the intent and meaning of mother 605(a)(1) of the Sux Lar.
- (3) That, encordingly, the Notice of Indiatomy for the year 1963 was properly insued and that the tax and interest elabel therein are correct and are due and oring, together with any other larger interest and elabeledy charges; that the temperarie publishes for a redetermination of a deficiency or for a sufact of personal income tempe under Article 22 of the Yex Law for the year 1963 to and the same hereby is dealed.

DASHD: Albany, Now York on this 30th day of April, 1968.

/s/ JOSEPH H. MURPHY

/s/ A. BRUCE MANLEY

/s/ SAMUEL E. LEPLER