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IREAU OF LAW

MEMORANDUM Kaes, Stepan **BUREAU OF LAW**

TO:

Commissioners Nursby, Palestin and Macduff

FROM:

Solomon Sies, Hearing Officer

SUBJECT:

Stefan Kaess, application for revision or refund of personal income taxes under Article 16 of the Tax Law for the year 1956

A hearing with reference to the above matter was held before me at 88 Centre Street, New York, M. Y. on November 9, 1964. The appearances and the evidence produced were as shown in the stenographic minutes and exhibits submitted herewith.

The substantive question presented herein is the propriety of the penalty assessment in the sam of \$500 imposed for failure to supply information with respect to a deduction of Pederal income tax interest in the amount of \$2,055.19 taken on the 1956 New York State tax return. The secondary issue is whether the texpayer filed a timely application for revision or refund with respect to the aforementioned assessment.

The assessment was issued on December 11, 1959, On December 22, 1959, the tempayor's representative wrote a letter to the Income Tax Bureau protesting the assessment. The form IT-118 was not filed until May 26, 1961. The Income Tax Bureau denied the tempayer's application for revision or refund on the ground that the application for revision or refund was not finely filed. I am of the opinion. however, that the letter of protest, filed on December 23, 1959, constitutes a timely filing of the tempayer's application for revision or refund.

With respect to the substantive issue involved, the Income Tax Bureau on April 8, 1959 wrote to the tempayor as follows:

"In the audit of your 1986 New York State income tax return, a deduction has been claimed for Tederal income tax interest in the amount of \$2055,19. In support of this deduction, it is requested that you submit a complete explanation, showing the years involved and give full details of the adjustments made."

Thereafter the assessment was issued on the failure to supply the information requested. The taxpayer after the issuence of the assessment pointed out that a similar assessment was issued and cancelled against one Benjamin Kura with whom the taxpayer was in partnership, and a similar assessment had been cancelled. In response thereto on March 18, 1960 a letter was written to the taxpayer which provides in part as follows:

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"This office is in receipt of your letter of December 22, 1969, protesting the above assessment.

"You are advised that the information submitted in your letter is insufficient to permit the cameallation or adjustment of the above assessment and before any action can be taken, it will be necessary that you submit a breakdown of the interest paid the Federal Bureau of Internal Revenue to indicate the amount of such interest that included penalty, and the amount that consisted of interest. It will also be necessary that you submit a copy or copies of the Federal audit or audits which resulted in such interest payments."

It appears that the U. S. Internal Revenue Service andited the taxpayer's Federal return for the year 1945 and issued a notice of deficiency for that year. The taxpayer never filed a form IT-115 reporting the Federal changes for the year 1945. The taxpayer, it is claimed, elected to deduct his interest assumilating on said notice of deficiency until it was paid in the year 1956.

The taxpayer testified that in 1944 a partnership was formed under the name of American Tyloptic Co. consisting of the taxpayer, Charles Kurs and Lillian Kurs; that the partnership continued until 1948 when a corporation was organized with the same principals, succeeding the co-partnership; that the Federal Government, upon audit, revised the profit sharing distribution of the partnership and assessed each of the three partners accordingly.

An independent audit was made with respect to the returns of the partnership and the tempayer and his partner up to and including the year 1844. In such independent audit various deductions were disallowed the tempayer. It was never shown, however, that the tempayer had emitted grees income from the returns.

I am of the opinion that since the tempayer had failed to submit the information requested in the letter of April 9, 1989 that the imposition of a penalty assessment was proper. However,

I believe that the Tax Commission in its discretion should reduce the penalty to the sum of \$156 for the reasons set forth below:

In the Commission's letter of Narch 18, 1960 one of the objections by the State Tax Commission was that the taxpaper had failed to submit a breakdown of the interest paid to the Federal Government to indicate the amount which was in fact penalty and which was interest. However, even if the entire deduction should have been disallowed, and an accessment isound, the assessment would have been in the amount of \$73.46. Furthermore, even if accumulated interest of 12% per annum is added to this amount up to the date of the determination, the total is approximately \$150.

The further reason given for the refusal to eased the penalty assessment was that the taxpayer failed to submit copies of the Federal audit or audits which resulted in such interest payment. The preliminary conference officer stated that the forms IT-115's, Reports of Federal Changes, were necessary to reissue an assessment for the fiscal year including June 35, 1846 against Benjamin Kurs which may have been cancelled in error, and to issue an assessment against the taxpayer for the year 1945 on the basis of the taxpayer's failure to file a report of Federal Changes.

On July 1, 1949, Chapter 373 of the Tax Lew was amounted to provide that where there has been a failure to report Federal Changes, an assessment can be made at any time. Since however, the normalthree-year period of assessment against the taxpayer on his 1945 return had expired on April 15, 1946, prior to the change in the Tax Law, the period was closed and the taxpayer was not required to report Federal Changes. Not did the Tax Commission have the right to issue an assessment against him based on such changes.

Since, therefore, the only possible assessment which may have been issued against this tempayer would have been one which disallowed the interest deduction because of lack of information, I believe therefore that the possity should be reduced to the sum of \$150 which represents the additional tax on a disallowance of interest plus interest at the rate of 120 per annum from the due date of the return to the date of the determination.

SOLOMON SIES

Meering Officer

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/s/

/s/

MARTIN SCHAPIRO
Approved
SAUL HECKELMAN

Computation of Tax Upon Disallowance of Interest Deduction in the Amount of \$2,855.19

| Taxable balance shown on return | \$3,257.38 |
|--|------------|
| Add interest deduction | 2,055.19 |
| Total | 88,322,88 |
| Normal tax on \$5,000 | 160.00 |
| Normal tax at \$% of balance of \$322.58 | 17.12 |
| Total normal tax | 5 177.12 |
| Less 18% gradit | 26.56 |
| Balance tex due | 8 150,58 |
| Tax reported on the return | 77.10 |
| Additional tax due on return | 78.46 |
| Interest at the rate of 12% per annum from April 15, 1957 to March 15, 1968-1978 | 78.68 |

TATE OF NEW YORK

STATE TAX COMMISSION

IN THE MATTER OF THE APPLICATION

OF

STEPAN KAESZ

FOR REVISION OF RETURN OF PERSONAL INCOME TAXES UNDER ARTICLE 16 OF THE TAX LAW FOR THE YEAR 1356

The taxpayer herein having filed a timely application for revision or refund of personal income taxes under Article 18 of the Tax Law for the year 1956 and a hearing having been held in connection therewith at the office of the State Tax Commission, 80 Centre Street, New York, M. Y. on Hovember 8, 1964, before Solomon Sies, Hearing Officer of the Department of Taxation and Finance at which hearing the taxpayer appeared personally and was represented by Kahn & Co., Certified Public Accountants, testimony having been taken and the matter having been duly examined and considered.

The State Tex Counission hereby finds:

- (1) That the taxpayer, Stefan Kaess, filed a 1886 income tax resident return in which he deducted "Federal income tax interest" in the sum of \$2,955.19; that the tempeyer was requested to submit a complete explanation for the deduction of Federal income tax interest paid to the Federal Sureau of Internal Revenue and to give full details of the adjustment made.
- (2) That on December 11, 1989, the Department of Taxation and Finance issued an assessment (Assessment No. B-705528) against the taxpayer for the year 1988 imposing a penalty in the sum of \$600 for failure to submit the information requested.

(3) That the tampayer has failed to submit the information requested, although afforded numerous opportunities to do so.

School upon the foregoing findings and all the evidence presented herein, the State Tax Commission hereby

DETERMINES:

- (A) That the State Tax Commission properly imposed a penalty assessment because of the failure of the taxpayer to submit the information requested in accordance with the them existing section 376(1) of the Tax Lew (now subdivision 4 of such section).
- (8) That the penalty, however, is hereby reduced from \$500 to \$150 and the balance of such penalty in the amount of \$350 is hereby cancelled; that to the extent that the assessment is herein modified, the assessment is correct and hereby affirmed, and the taxpayer's application for revision or refund with respect thereto be and the same is hereby dealed.

DATED: Albany, New York, on this 31st day of March . 1966.

STATE TAX COMMISSION

| /s/ | JOSEPH H. MURPHY | |
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| martin e. | Fresident | |
| /s/ | IRA J. PALESTIN | |
| | Countssicuer | |
| | | |
| | Commissioner | |